

### **DEPARTMENT OF COMMERCE**

National Oceanic and Atmospheric Administration

RIN 0648-XE339

Fisheries of the Exclusive Economic Zone Off Alaska; North Pacific Halibut and Sablefish Individual Fishing Quota Cost Recovery Programs

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Notice of standard prices and fee percentage.

**SUMMARY:** NMFS publishes individual fishing quota (IFQ) standard prices and fee percentage for cost recovery for the IFQ Program for the halibut and sablefish fisheries of the North Pacific (IFQ Program). The fee percentage for 2015 is 3.0 percent. This action is intended to provide holders of halibut and sablefish IFQ permits with the 2015 standard prices and fee percentage to calculate the required payment for IFQ cost recovery fees due by January 31, 2016.

DATES: Effective [INSERT DATE OF PUBLICATION IN THE FEDERAL REGISTER].

**FOR FURTHER INFORMATION CONTACT:** Kristie Balovich, Fee Coordinator, 907-586-7105.

#### **SUPPLEMENTARY INFORMATION:**

## **Background**

NMFS Alaska Region administers the halibut and sablefish individual fishing quota (IFQ) program in the North Pacific. The IFQ Program is a limited access system authorized by the Magnuson-Stevens Fishery Conservation and Management Act

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(Magnuson-Stevens Act) and the Northern Pacific Halibut Act of 1982. Fishing under the IFQ Program began in March 1995. Regulations implementing the IFQ Program are set forth at 50 CFR part 679.

In 1996, the Magnuson-Stevens Act was amended to, among other purposes, require the Secretary of Commerce to "collect a fee to recover the actual costs directly related to the management and enforcement of any ... individual quota program." This requirement was further amended in 2006 to include collection of the actual costs of data collection, and to replace the reference to "individual quota program" with a more general reference to "limited access privilege program" at section 304(d)(2)(A). Section 304(d)(2) of the Magnuson-Stevens Act also specifies an upper limit on these fees, when the fees must be collected, and where the fees must be deposited.

On March 20, 2000, NMFS published regulations in § 679.45 implementing cost recovery for the IFQ Program (65 FR 14919). Under the regulations, an IFQ permit holder incurs a cost recovery fee liability for every pound of IFQ halibut and IFQ sablefish that is landed on his or her IFQ permit(s). The IFQ permit holder is responsible for self-collecting the fee liability for all IFQ halibut and IFQ sablefish landings on his or her permit(s). The IFQ permit holder is also responsible for submitting IFQ fee liability payment(s) to NMFS on or before the due date of January 31 of the year following the year in which the IFQ landings were made. The total dollar amount of the fee due is determined by multiplying the NMFS published fee percentage by the ex-vessel value of all IFQ landings made on the permit(s) during the IFQ fishing year. As required by regulations at § 679.45(d)(1) and (d)(3)(i), NMFS publishes this notice of the fee

before the last quarter of each year.

### **Standard Prices**

The fee liability is based on the sum of all payments made to fishermen for the sale of the fish during the year. This includes any retro-payments (e.g., bonuses, delayed partial payments, post-season payments) made to the IFQ permit holder for previously landed IFQ halibut or sablefish.

For purposes of calculating IFQ cost recovery fees, NMFS distinguishes between two types of ex-vessel value: actual and standard. Actual ex-vessel value is the amount of all compensation, monetary or non-monetary, that an IFQ permit holder received as payment for his or her IFQ fish sold. Standard ex-vessel value is the default value used to calculate the fee liability. IFQ permit holders have the option of using actual ex-vessel value if they can satisfactorily document it; otherwise, the standard ex-vessel value is used.

The regulation at § 679.45(b)(3)(iii) requires the Regional Administrator to publish IFQ standard prices during the last quarter of each calendar year. These standard prices are used, along with estimates of IFQ halibut and IFQ sablefish landings, to calculate standard ex-vessel values. The standard prices are described in U.S. dollars per IFQ equivalent pound for IFQ halibut and IFQ sablefish landings made during the year. According to § 679.2, IFQ equivalent pound(s) means the weight amount, recorded in pounds, and calculated as round weight for sablefish and headed and gutted weight for halibut, for an IFQ landing. The weight of halibut in pounds landed as guided angler fish (GAF) is converted to IFQ equivalent pound(s) as specified in § 300.65(c) of this title. NMFS calculates the standard prices to closely reflect the variations in the actual ex-

vessel values of IFQ halibut and IFQ sablefish landings by month and port or port-group. The standard prices for IFQ halibut and IFQ sablefish are listed in the tables that follow the next section. Data from ports are combined as necessary to protect confidentiality.

## Fee Percentage

NMFS calculates the fee percentage each year according to the factors and methods described in Federal regulations at § 679.45(d)(2). NMFS determines the fee percentage that applies to landings made in the previous year by dividing the total costs directly related to the management, data collection, and enforcement of the IFQ Program (management costs) during the previous year by the total standard ex-vessel value of IFQ halibut and IFQ sablefish landings made during the previous year (fishery value). NMFS captures the actual management costs associated with certain management, data collection, and enforcement functions through an established accounting system that allows staff to track labor, travel, contracts, rent, and procurement. NMFS calculates the fishery value as described under the section, Standard Prices.

Using the fee percentage formula described above, the estimated percentage of management costs to fishery value for the 2015 calendar year is 3.0 percent of the standard ex-vessel value. An IFQ permit holder is to use the fee liability percentage of 3.0 percent to calculate his or her fee for IFQ equivalent pound(s) landed during the 2015 halibut and sablefish IFQ fishing season. An IFQ permit holder is responsible for submitting the 2015 IFQ fee liability payment to NMFS on or before January 31, 2016. Payment must be made in accordance with the payment methods set forth in 679.45(a)(4). NMFS will no longer accept credit card information by phone or in-person for fee payments. NMFS has determined that the practice of accepting credit card

information by phone or in-person no longer meets agency standards for protection of personal financial information.

The 2015 fee liability percentage of 3.0 percent is an increase of 0.4 percent from the 2014 fee liability of 2.6 percent (79 FR 73045, December 9, 2014). The change in the fee percentage between 2014 and 2015 can be attributed to a 23.5 percent increase in management costs. NMFS, the Alaska Department of Fish and Game (ADF&G), and the International Pacific Halibut Commission (IPHC) incurred higher costs in 2015 due to addition of staff (NOAA Office of Law Enforcement), additional costs to maintain the interagency Internet-based landings system used for the IFQ Program (NMFS and ADF&G), and increased costs for the port sampling program (IPHC). The value of halibut and sablefish harvests under the IFQ Program also increased by 4 percent from 2014 to 2015. This increase in value of the fishery offset some of the increase in management costs, which limited the change in the fee percentage between 2014 and 2015.

Table 1. Registered Buyer Standard Ex-Vessel Prices by Landing Location for the 2015 IFQ Season.

REG		D EX-VESSEL PRICES BY LANDIN 2015 IFQ SEASON <sup>1</sup>	G LOCATION
LANDING LOCATION	PERIOD ENDING	HALIBUT STANDARD EX-VESSEL PRICE	SABLEFISH STANDARD EX-VESSEL PRICE
	March 31	-	-
	April 30	6.26	-
	May 31	6.30	-
000001/4	June 30	-	-
CORDOVA	July 31	7.22	-
	August 31	6.80	-
	September 30	-	-
	October 31	-	-
	November 30	-	-
	March 31	-	-
	April 30	6.58	- 2.67
	May 31	6.56	3.67
HOMER	June 30	6.63	3.59
	July 31	6.85	-
	August 31	6.86	4.14
	September 30	6.79	3.71
	October 31 November 30	6.79 6.79	3.71 3.71
	November 30	0.73	3.71
	March 31	_	-
	April 30	6.48	-
	May 31	6.45	-
	June 30	6.46	-
KETCHIKAN	July 31	6.50	-
	August 31	6.57	-
	September 30	7.04	-
	October 31	7.04	-
	November 30	7.04	-
	March 31	6.24	-
	April 30	6.19	3.58
	May 31	6.35	3.56
KODIAK	June 30	6.46	3.50
KODIAK	July 31	6.55	3.98
	August 31	6.57	3.92
	September 30	6.54	3.81
	October 31	6.54	3.81
	November 30	6.54	3.81
	March 31	-	-
PETERSBURG	April 30	-	-
	May 31	6.49	-
	June 30	6.58	-

REGIS		D EX-VESSEL PRICES BY LANDIN 2015 IFQ SEASON <sup>1</sup>	IG LOCATION
LANDING LOCATION	PERIOD ENDING	HALIBUT STANDARD EX-VESSEL PRICE	SABLEFISH STANDARD EX-VESSEL PRICE
	July 31	6.54	-
-	August 31	6.79	-
	September 30	6.84	-
	October 31	6.84	-
	November 30	6.84	-
		HALIBUT	SABLEFISH
	PERIOD ENDING	STANDARD EX-VESSEL	STANDARD EX-VESSEL
		PRICE	PRICE
	March 31	-	-
PORT GROUP	April 30	4.91	-
BERING SEA <sup>2</sup>	May 31	5.79	2.75
	June 30	5.39	3.68
	July 31	5.59	2.87
	August 31	6.00	3.10
	September 30	5.75	3.28
	October 31	5.75	3.28
	November 30	5.75	3.28
	March 31	6.27	3.68
	April 30	6.37	3.73
DODT CDOUD	May 31	6.42	3.64
PORT GROUP CENTRAL GULF <sup>3</sup>	June 30	6.53	3.57
CENTRAL GOLF	July 31	6.83	3.89
	August 31	6.72	3.90
	September 30	6.65	3.85
	October 31	6.65	3.85
	November 30	6.65	3.85
-	March 31	6.46	3.62
	April 30	6.50	3.71
DODT CDOUD	May 31	6.50	4.07
PORT GROUP SOUTHEAST <sup>4</sup>	June 30	6.59	4.17
SUUTHEAST	July 31	6.58	4.19
	August 31	6.80	4.41
	September 30	6.77	4.13
	October 31	6.77	4.13
	November 30	6.77	4.13
-	March 31	6.41	3.63
	April 30	6.37	3.72
ALL <sup>5</sup>	May 31	6.38	3.77
	June 30	6.33	3.77
	July 31	6.55	3.79
	August 31	6.54	3.89

REGISTERED BUYER STANDARD EX-VESSEL PRICES BY LANDING LOCATION FOR 2015 IFQ SEASON <sup>1</sup>					
LANDING LOCATION	PERIOD ENDING	HALIBUT STANDARD EX-VESSEL PRICE	SABLEFISH STANDARD EX-VESSEL PRICE		
	September 30	6.52	3.91		
	October 31	6.52	3.91		
	November 30	6.52	3.91		

- 1. Note: In many instances prices have not been reported to comply with confidentiality guidelines that prevent price reports when there are fewer than three processors operating in a location during a month.
- Landing locations Within Port Group Bering Sea: Adak, Akutan, Akutan Bay, Atka, Bristol Bay, Chefornak, Dillingham, Captains Bay, Dutch Harbor, Egegik, Ikatan Bay, Hooper Bay, King Cove, King Salmon, Kipnuk, Mekoryuk, Naknek, Nome, Quinhagak, Savoonga, St. George, St. Lawrence, St. Paul, Togiak, Toksook Bay, Tununak, Beaver Inlet, Ugadaga Bay, Unalaska.
- 3. Landing Locations Within Port Group Central Gulf of Alaska: Anchor Point, Anchorage, Alitak, Chignik, Cordova, Eagle River, False Pass, West Anchor Cove, Girdwood, Chinitna Bay, Halibut Cove, Homer, Kasilof, Kenai, Kenai River, Alitak, Kodiak, Port Bailey, Nikiski, Ninilchik, Old Harbor, Palmer, Sand Point, Seldovia, Resurrection Bay, Seward, Valdez, Whittier.
- 4. Landing Locations Within Port Group Southeast Alaska: Angoon, Baranof Warm Springs, Craig, Edna Bay, Elfin Cove, Excursion Inlet, Gustavus, Haines, Hollis, Hoonah, Hyder, Auke Bay, Douglas, Tee Harbor, Juneau, Kake, Ketchikan, Klawock, Metlakatla, Pelican, Petersburg, Portage Bay, Port Alexander, Port Graham, Port Protection, Point Baker, Sitka, Skagway, Tenakee Springs, Thorne Bay, Wrangell, Yakutat.
- 5. Landing Locations Within Port Group All: For Alaska: All landing locations included in 2, 3, and 4. For California: Eureka, Fort Bragg, Other California. For Oregon: Astoria, Aurora, Lincoln City, Newport, Warrenton, Other Oregon. For Washington: Anacortes, Bellevue, Bellingham, Nagai Island, Edmonds, Everett, Granite Falls, Ilwaco, La Conner, Port Angeles, Port Orchard, Port Townsend, Ranier, Fox Island, Mercer Island, Seattle, Standwood, Other Washington. For Canada: Port Hardy, Port Edward, Prince Rupert, Vancouver, Haines Junction, Other Canada.

Authority: 16 U.S.C. 1801 et seq.

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## Emily H. Menashes,

Acting Director,

Office of Sustainable Fisheries,

National Marine Fisheries Service.

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